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# Representation Review: Workshop 3

**Carterton District Council**  
**24 April 2024**

# Representation Review - recap

- Representation Review is a statutory requirement for all councils under Local Electoral Act 2001
  - Reviews current representation structure
  - Must be undertaken at least every six years
  - Carterton District representation was last reviewed in 2018/19
  - New arrangements will apply for local elections in 2025 and 2028
- Representation arrangements to be determined
  - Number of electoral subdivisions (wards)
  - Boundaries and names of wards/community boards
  - Number of elected members
  - Basis of election: wards/at large/mix of wards and at large
  - Establishment/retention/reduction of community boards

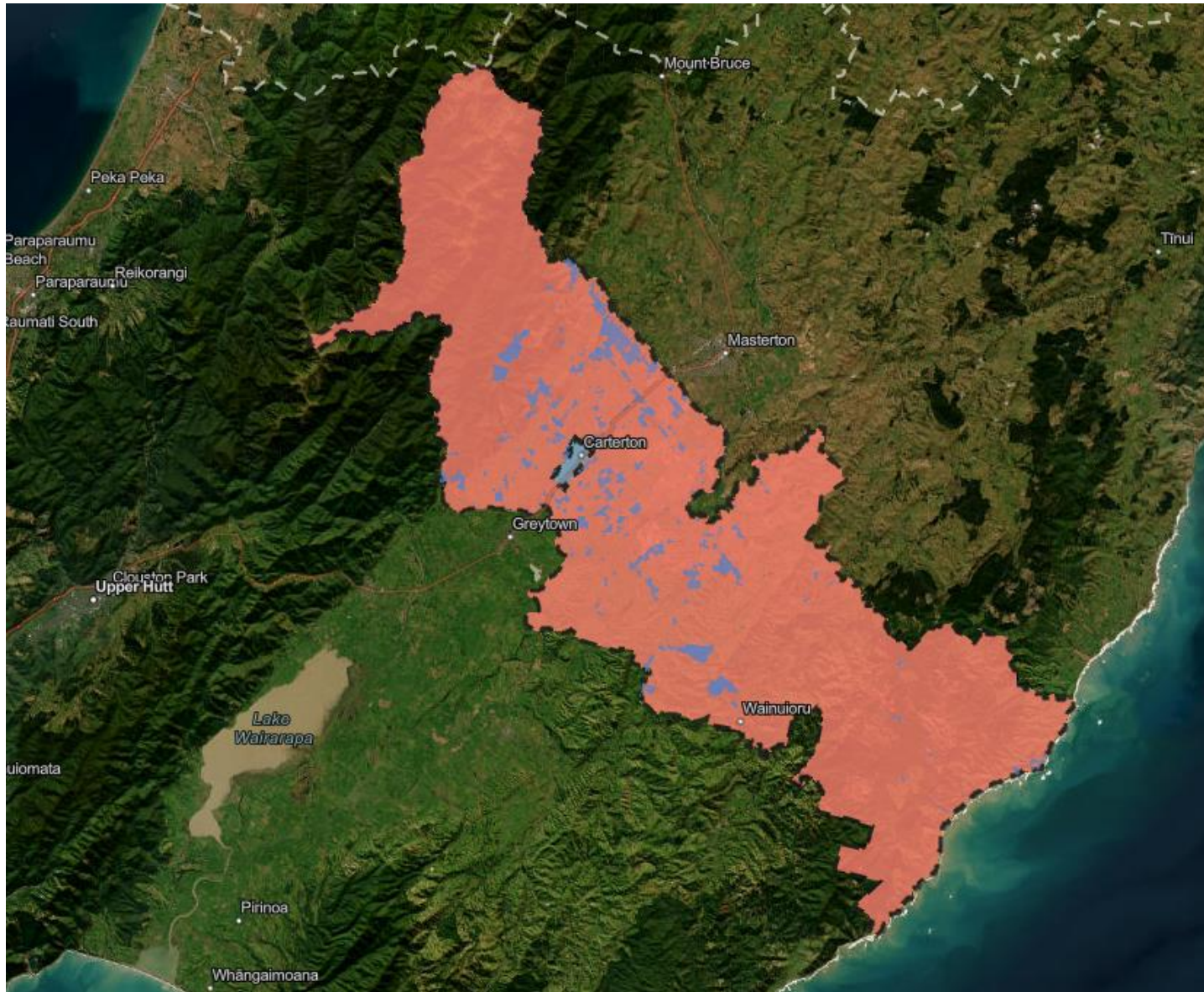
# Representation Review - timeline

<b>From 20 December 2023</b>	Earliest date to resolve Initial Proposal
<b>By 31 July 2024</b>	<b>Last date to resolve Initial Proposal</b>
By 8 August	Notification of Initial Proposal – open consultation (14 days from resolution)
By 8 September	Public submissions on Initial Proposal close (not less than one month after notification)
By 3 November	Last date for notification of Final Proposal (8 weeks after end of submission period)
By 3 December	Last date for public appeals/objections on Final Proposal
By 10 April <b>2025</b>	If appeals/objections – last date for Local Government Commission determination

# Representation Review – Carterton's steps to date

- Voting system
  - Previously decided to retain First Past the Post (FPP)
  - Next opportunity to review will be for 2028 elections
- Māori representation
  - Carterton has resolved not to establish a Māori ward
  - At this stage, current legislation and decisions remain in place for 2025 and 2028
  - Next opportunity to review Māori representation would be prior to the 2028 elections
  - New legislation will reintroduce provision for poll on Māori wards – details to come
- Workshop 2 (13 March 2024)
  - Reviewed changes since 2018 including population growth, lifestyle development
  - Discussion on rural representation – some views that at-large representation does not provide for rural voice
  - Lifestyle blocks – not necessarily rural (see following slide)
  - Community boards – consensus that these are not required
  - Number of councillors about right – but fewer may help attract more candidates
  - At-large currently works well with RAG
  - Initial options identified considered for further development

# Lifestyle blocks



# What do we want from today?

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- Staff will present further developed options, based on feedback from last workshop
- Seeking an initial indication of Council's preferred option/s for
  - Basis of election: Wards / At-large / Mixed
  - If wards: Number of wards
  - Boundaries and names of wards
  - Number of elected members
  - Community boards
- Identify which options to take out for preliminary consultation with the community during May
  - this is the opportunity to seek community views on options
  - to inform Council's decision making on the Initial Proposal (which can only be one option)

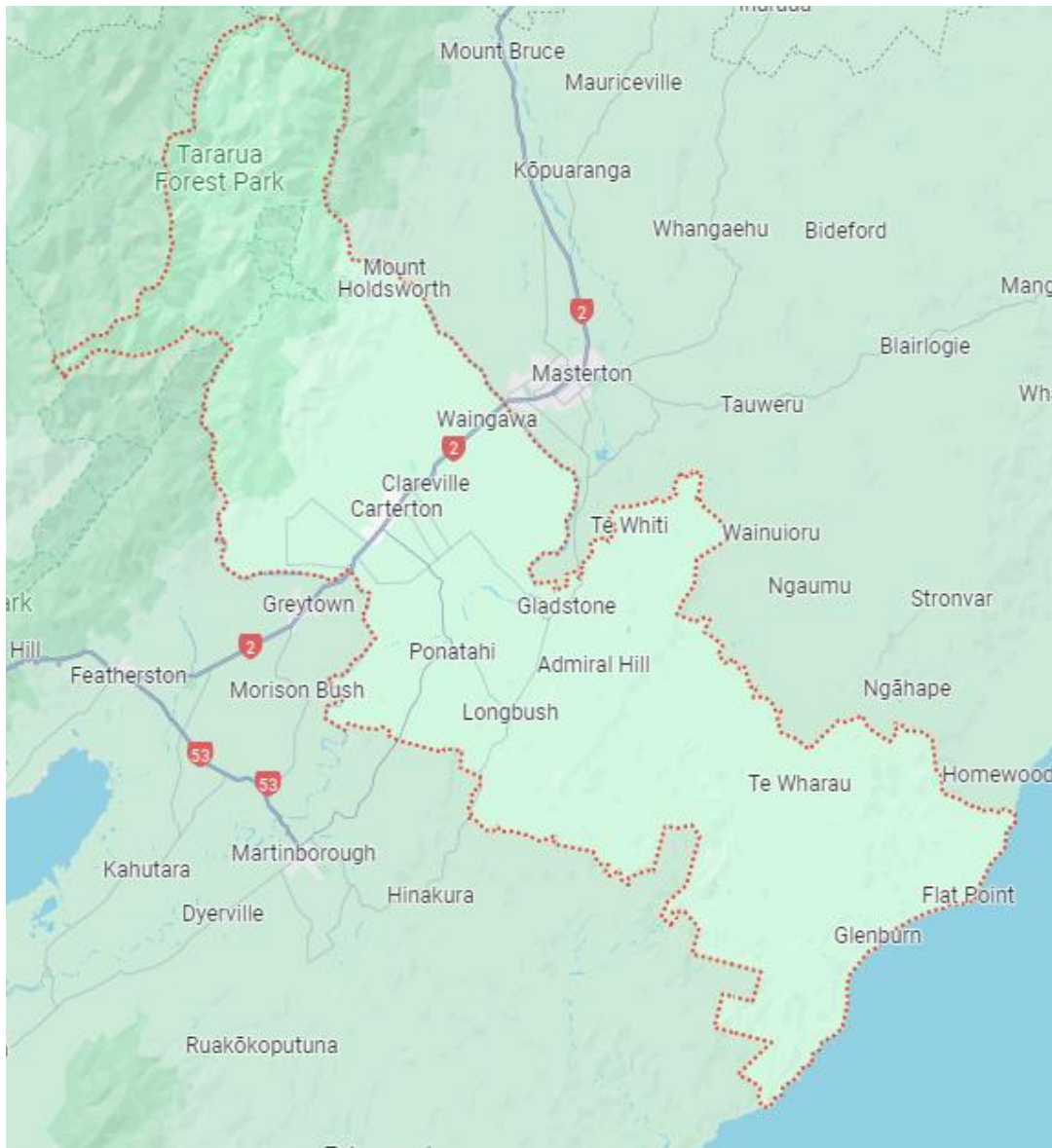


# Reviewing the options:

**For each option, consider to what extent it meets the statutory requirements:**

- Communities of interest
  - Perceptual, functional, political dimensions
  - Relevant to determining the **number and boundaries of wards**
- Effective representation
  - Does the structure enable access and representation that recognises these communities of interest?
  - Relevant to determining **number of members**
  - Relevant to determining the **basis of election**: by wards, at-large, or a mix of both
- Fair representation of electors
  - +/- 10% requirement, ensures that all votes are of approximately equal value
  - Note that grounds for exception are available (LEA s.19V(3))
  - Relevant for ensuring equality of representation per member
- Also consider whether Community Board/s would help to achieve effective representation
- Note: the most viable options are **highlighted**

# Option 1 – Status quo (at-large)



- Option 1A – 8 councillors
- Option 1B – 6 councillors



# Option 1 – Status quo (at-large)

- Option 1A – 8 councillors

Ward	Population	No. members	Pop/Member ratio	Difference from quota	% difference
<b>Carterton (at-large)</b>	<b>10,250</b>	8	1,281		

- Option 1B – 6 councillors

Ward	Population	No. members	Pop/Member ratio	Difference from quota	% difference
<b>Carterton (at-large)</b>	<b>10,250</b>	6	1,708		

## Option 1 - Notes:

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The status quo option

Retains current representation arrangements

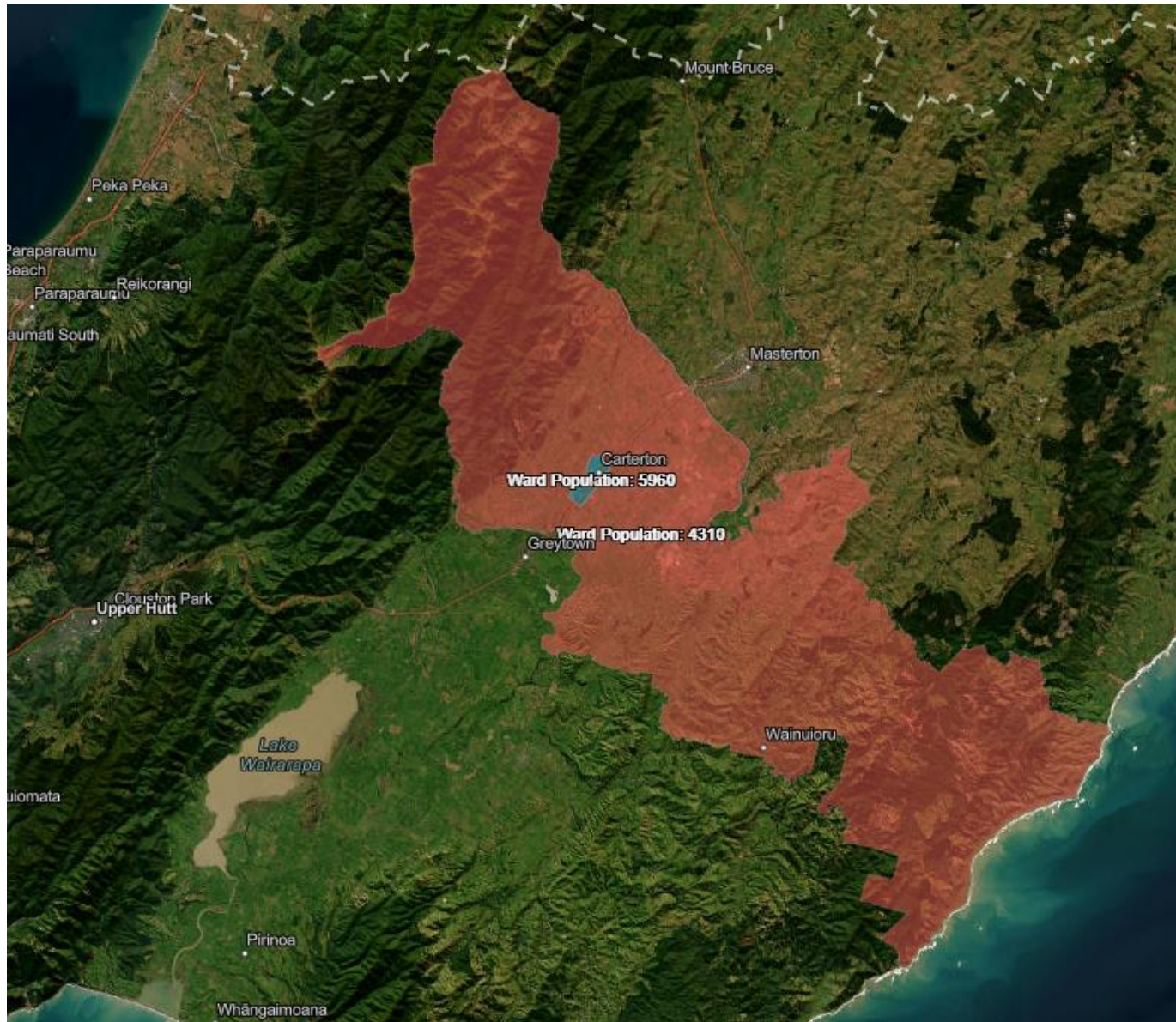
Familiar to residents

No requirement to meet +/-10% ratio

At-large option appropriate where relatively similar communities of interest dispersed across district

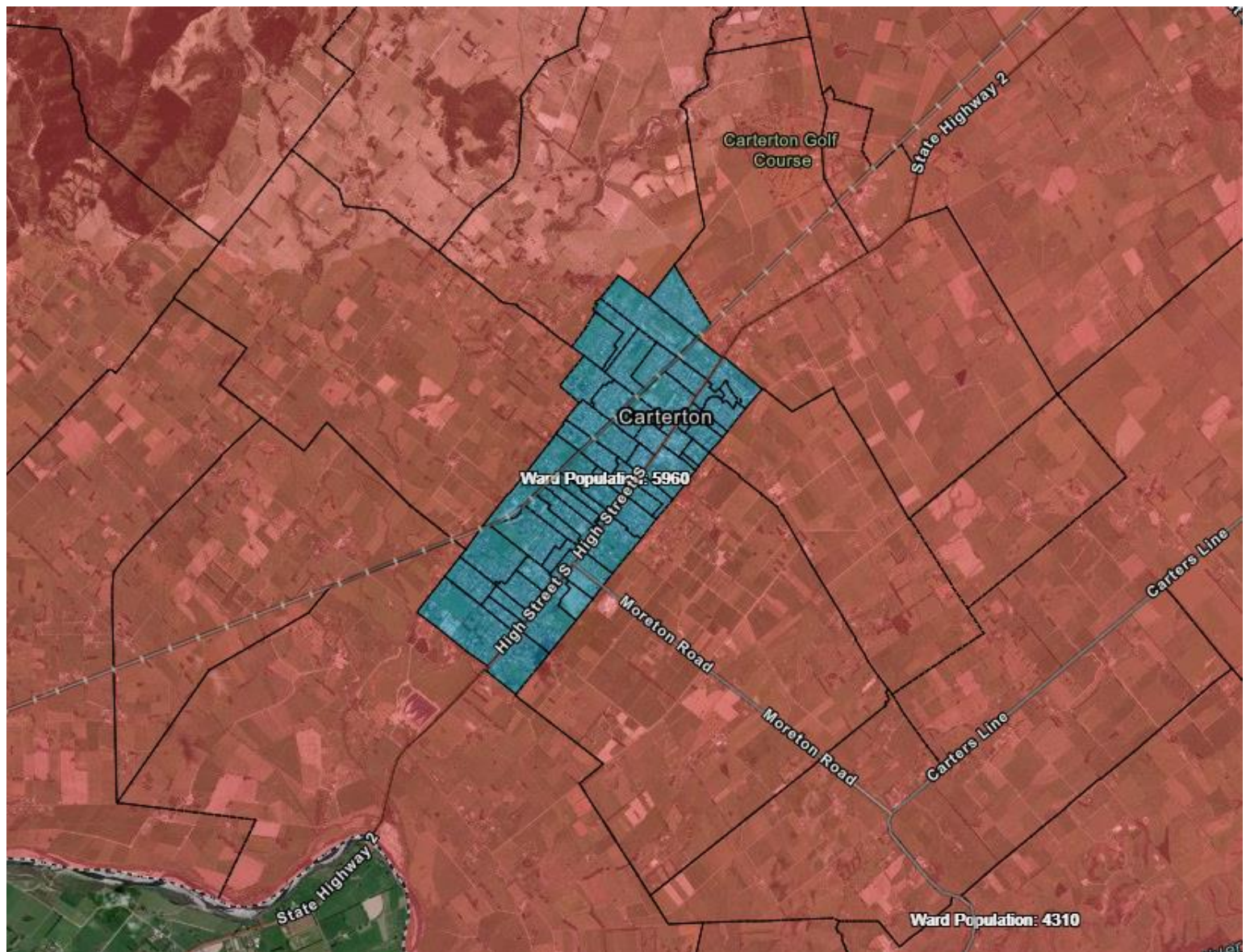
Note that reducing number of councillors does not affect cost to ratepayers (remuneration set independently on a pool basis)

# Option 2 – 2 Wards: Urban/Rural





# Option 2 – 2 Wards: Urban/Rural / DETAIL



## Option 2 – 2 Wards: Urban/Rural

- Option 2A – 2 Wards / Urban/Rural / 8 councillors

Ward	Population	No. members	Pop/Member ratio	Difference from quota	% difference
Carterton Urban	5,960	5	1,192	-92	-7.15
Carterton Rural*	4,310	3	1,437	153	11.91
Subtotal	10,270	8	1,284		

\* Note: Boundary adjustment was considered to achieve compliance, but difficult to identify suitable area.

- Option 2B – 2 Wards / Urban/Rural / 6 councillors

Ward	Population	No. members	Pop/Member ratio	Difference from quota	% difference
Carterton Urban	5,960	4	1,490	-221.67	-12.95
Carterton Rural	4,310	2	2,155	443.333	25.90
Subtotal	10,270	6	1,712		

Note: For all options, Ward names are indicative only.

## Option 2 - Notes:

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Return to previous representation arrangements

Some familiarity to residents

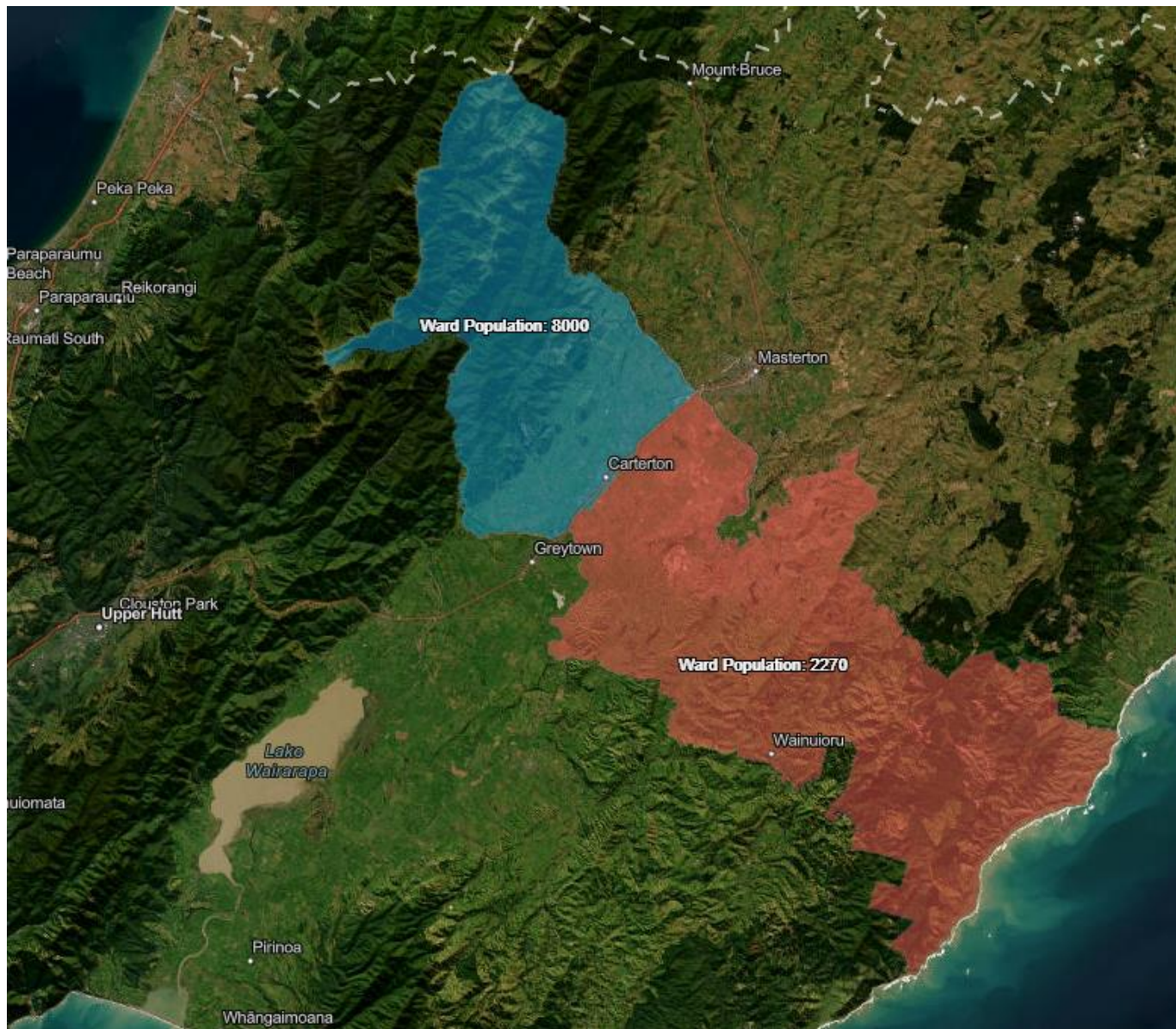
Option 2A (8 councillors) very close to +/-10% ratio

Provides more direct representation for rural community

Ward names: could be "Carterton Central" instead of "Urban"

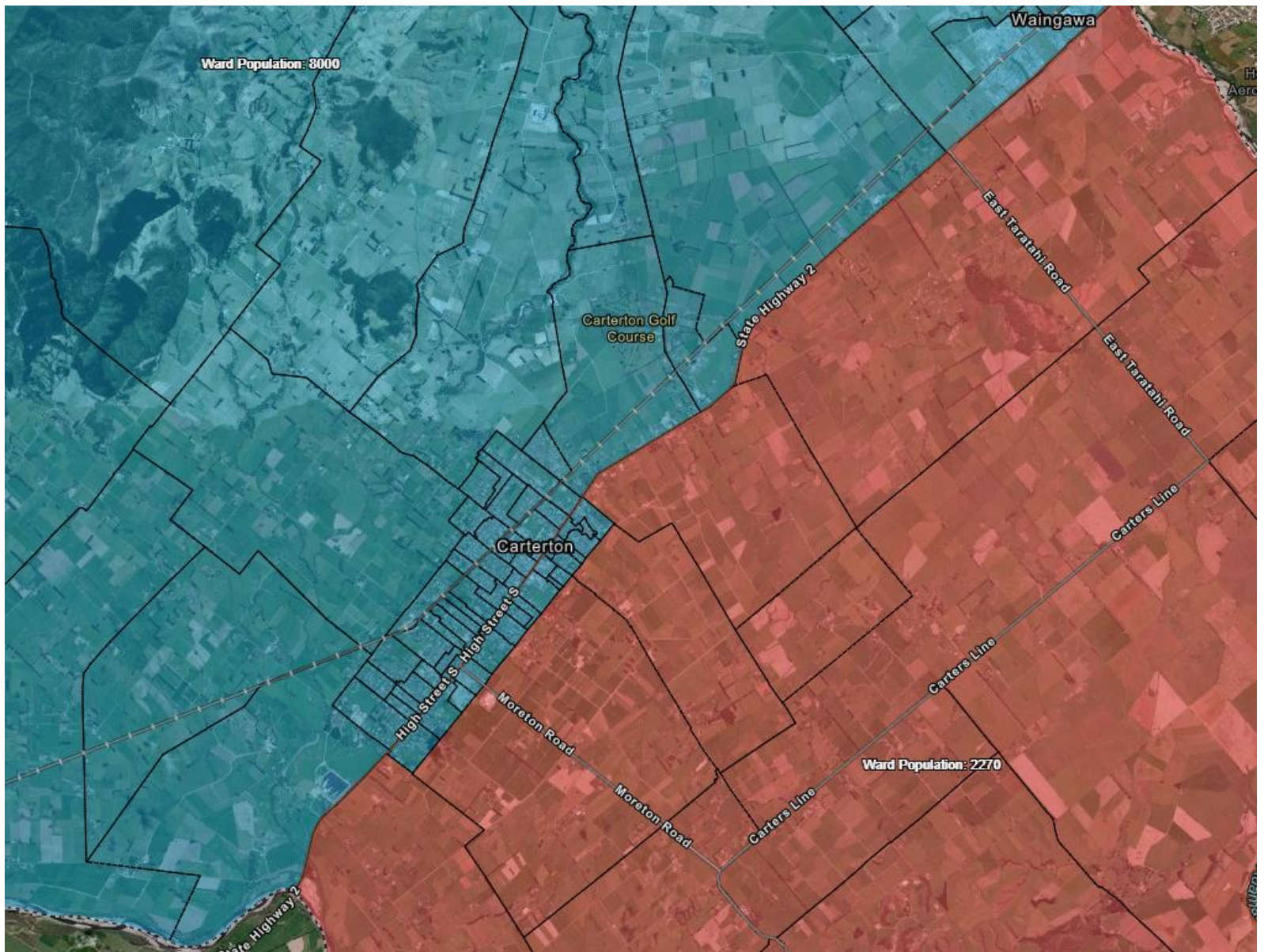


# Option 3 – 2 Wards: East/West





# Option 3 – 2 Wards: East/West / DETAIL



## Option 3 – 2 Wards: East/West

- Option 3A – 2 Wards / East/West / 8 councillors

Ward	Population	No. members	Pop/Member ratio	Difference from quota	% difference
Carterton East	2,270	2	1,135	-149	-11.59
Carterton West	8,000	6	1,333	50	3.86
<b>Subtotal</b>	<b>10,270</b>	<b>8</b>	<b>1,284</b>		

- Option 3B – 2 Wards / East/West / 6 councillors

Ward	Population	No. members	Pop/Member ratio	Difference from quota	% difference
Carterton East	2,270	2	1135	-577	-33.69
Carterton West	8,000	4	2000	288	16.85
<b>Subtotal</b>	<b>10,270</b>	<b>6</b>	<b>1,712</b>		

## Option 3 - Notes:

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New representation arrangements

Effectively dividing district at State Highway

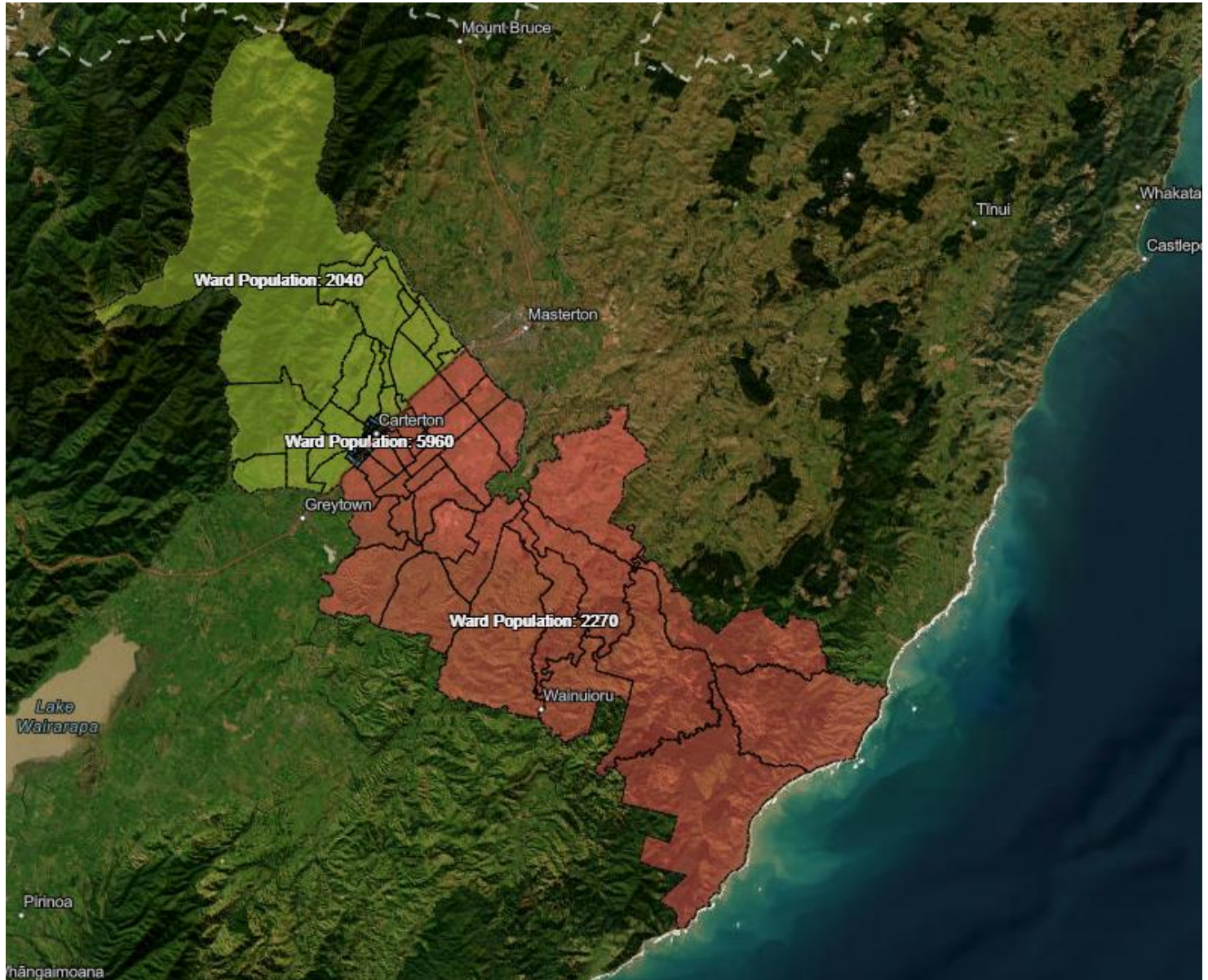
Urban area sits within West Ward

State Highway may be seen as somewhat arbitrary dividing line – dividing otherwise similar communities of interest (eg rural)

Option 3A (8 councillors) very close to meeting +/-10% requirement

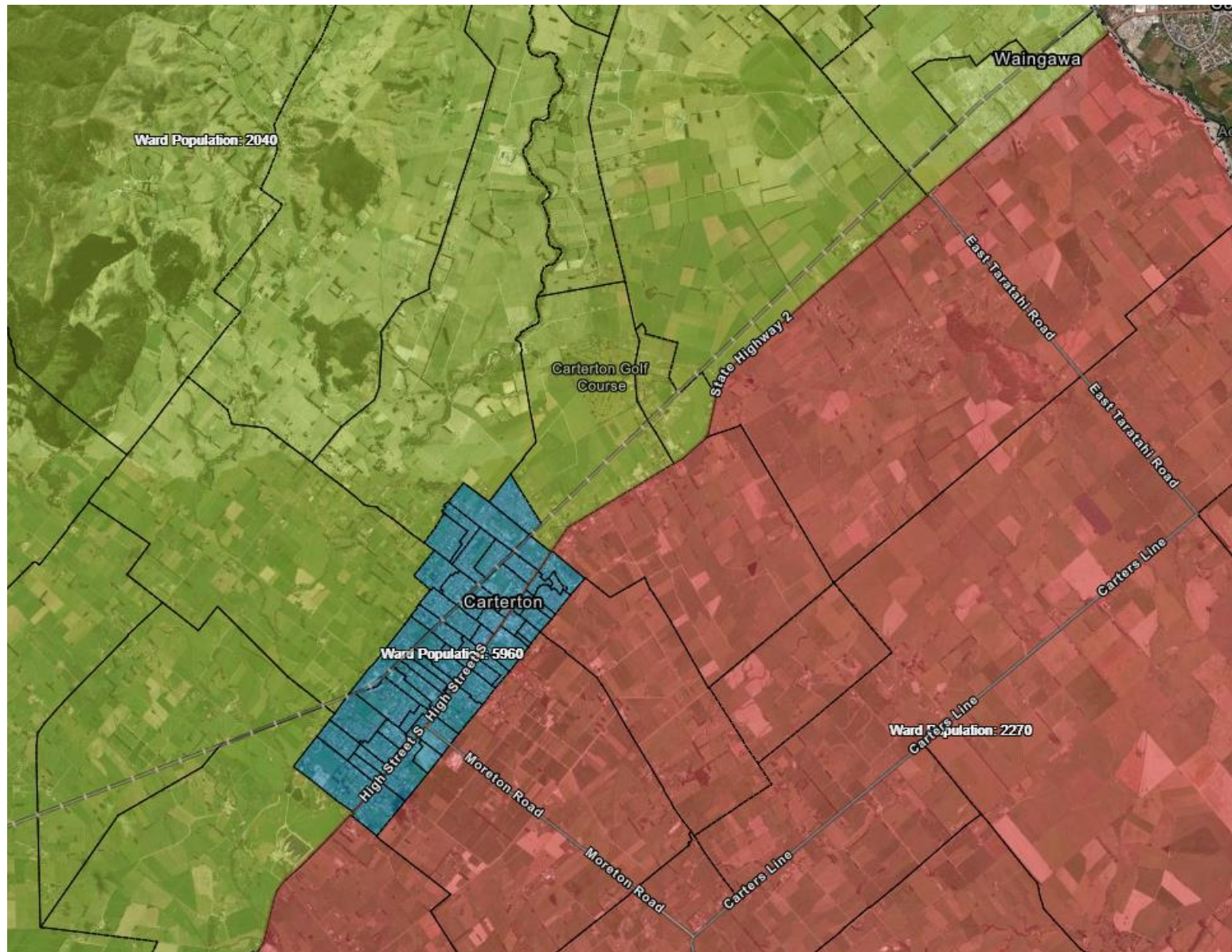


# Option 4 – 3 Wards: Urban/East/West





# Option 4 – 3 Wards: Urban/East/West / DETAIL





## Option 4 – 3 Wards: Urban/East/West

- Option 4A – 3 Wards / Urban/East/West / 8 councillors

Ward	Population	No. members	Pop/Member ratio	Difference from quota	% difference
Carterton Urban	5,960	4	1,490	206	16.07
Carterton East	2,270	2	1,135	-149	-11.59
Carterton West	2,040	2	1,020	-264	-20.55
Subtotal	10,270	8	1,284		

- Option 4B – 3 Wards / Urban/East/West / 6 councillors

Ward	Population	No. members	Pop/Member ratio	Difference from quota	% difference
Carterton Urban	5,960	4	1,490	-222	-12.95
Carterton East	2,270	1	2,270	558	32.62
Carterton West	2,040	1	2,040	328	19.18
Subtotal	10,270	6	1,712		

## Option 4 - Notes:

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New representation arrangements

Similar to Option 3

Effectively dividing district at State Highway

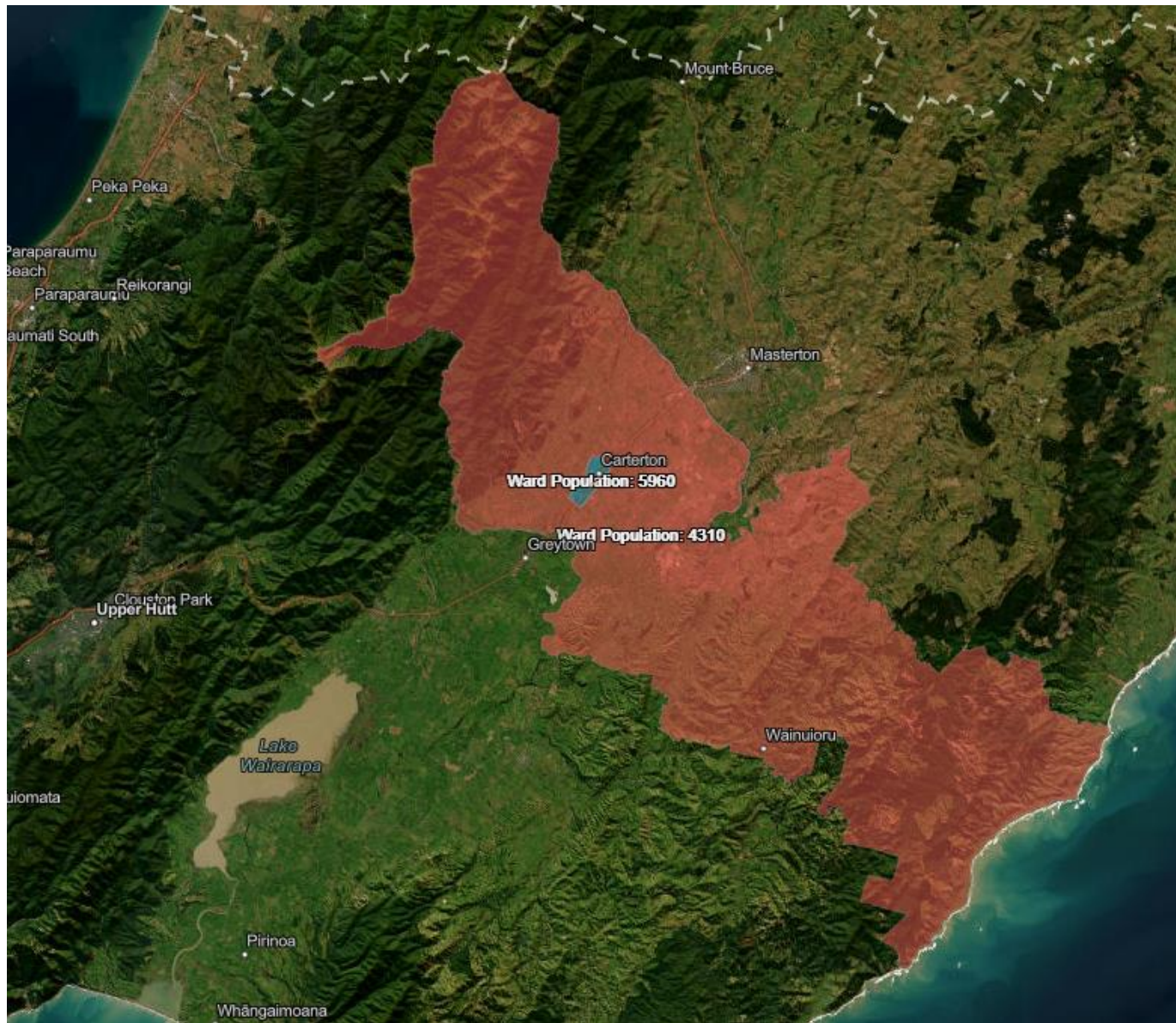
Urban area stands alone as a separate Ward

State Highway may be seen as somewhat arbitrary dividing line – dividing communities of interest

Neither of these options come close to meeting +/-10% requirement

Note: An option with 9 councillors (5/2/2) is close to compliance

# Option 5 – Mixed: Urban/Rural/At-large



# Option 5 – Mixed: 2 Wards - Urban/Rural/At-large

- Option 5A – Mixed: 2 Wards - Urban/Rural/At-large - 8 councillors

Ward	Population	No. members	Pop/Member ratio	Difference from quota	% difference
Carterton Urban Ward	5,960	3	1,987	-67	-3.28
Carterton Rural Ward	4,310	2	2,155	101	4.92
<b>Subtotal</b>	<b>10,270</b>	<b>5</b>	<b>2,054</b>		
Elected at-large	10,270	3	3,423		
<b>Total</b>	<b>10,270</b>	<b>8</b>	<b>1,284</b>		

- Option 5B – Mixed: 2 Wards - Urban/Rural/At-large - 8 councillors (4/2)

Ward	Population	No. members	Pop/Member ratio	Difference from quota	% difference
Carterton Urban Ward	5,960	4	1,490	-222	-12.95
Carterton Rural Ward	4,310	2	2,155	443	25.90
<b>Subtotal</b>	<b>10,270</b>	<b>6</b>	<b>1,712</b>		
Elected at-large	10,270	2	5,135		
<b>Total</b>	<b>10,270</b>	<b>8</b>	<b>1,284</b>		

## Option 5 - Notes:

New representation arrangements

Mixed system – some councillors elected by wards, some at large

Based on Option 2 – urban/rural wards

Option 5A proposes:

- 3 councillors elected from urban ward
- 2 councillors elected from rural ward
- 3 councillors elected at-large (by all electors across the district)

Retains an element of familiarity with current at-large system

Recognises both urban and rural communities, plus district-wide

Note: the mixed option is not viable with fewer than 8 councillors

How it works:

- Voters in urban ward get 3 votes for ward councillors, plus 3 votes for at-large councillors
- Voters in rural ward get 2 votes for ward councillors, plus 3 votes for at-large councillors

# Reviewing the options

For each option, consider whether it meets:

## ☐ Communities of interest

- Perceptual, functional, political dimensions

## ☐ Effective representation of communities of interest

- Effective structure to maintain access and representation for communities of interest
- Appropriate **number of members**

## ☐ Fair representation of electors

- +/- 10% requirement: population per member for each ward must be within +/- 10% of the population per member for the whole district
- If not, are there grounds for exception, as set out in legislation (LEA s.19V(3))
  - To provide for effective representation of communities of interest within
    - Island communities
    - Isolated communities
  - Where compliance would limit effective representation of communities of interest by:
    - Dividing a community of interest
    - Grouping together communities of interest with few commonalities of interest



# Community Boards

- For any of the identified or preferred representation options:
  - Are there any gaps in representation that a Community Board might alleviate?
  - **Would Community Boards help to achieve effective representation?**
  - **If so, how many and where?**

# Preliminary consultation - May

- Not a statutory process, but recommended
  - Opportunity to seek views of community on possible options or changes
  - Provide information on what the Representation Review is about
  - Provide information on process and timeline, and how people can contribute
  - Provide information on any possible changes and impacts
- Engagement can include Community Boards, iwi, resident groups, other stakeholders
- Range of methods including online, surveys etc
- Councillors can engage with own communities
- Feedback will come back to Council and help to inform decision on the Initial Proposal
  - Note: Initial Proposal will be a single option – Council's preferred option
  - Initial Proposal will be open for formal consultation
- Communications plan being finalised

# Process from here

- 24 April Workshop to confirm options for preliminary engagement
- 6-19 May Preliminary consultation on options
- 5 June Workshop to receive feedback and confirm preferred option
- 26 June Council meeting to resolve/adopt Initial Proposal
  - Public notification
- 3 July Initial Proposal open for submissions
- 4 August Submissions close
- 20 August Hearings and deliberations
- 18 September Council meeting to adopt Final Proposal
  - By 4 October - Public notification and appeals/objections open

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***Thank You***  
***Questions?***