

Audit and Risk Committee Meeting

16 May 2017 10.00am





AGENDA

The Agenda of the Audit and Risk Committee Meeting of the Carterton District Council to be held at the Hurunui o Rangi Rooms, Carterton Events Centre on Tuesday the 16th of May 2017 at 10.00am

1.	Apologies
2.	Conflict of Interest Declaration
3.	Public Forum
4.	Notification of General Business / Late Items
5.	Health and Safety Report - page 1 - 6
6.	Health and Safety – Five Biggest Risks – page 7 - 12
7.	Report on Parks and Reserves Staff Sick Leave Investigation = page 13 - 14
8.	3 rd Quarter Financial Report – page 15 - 22
9.	Policy Review Report – Review Dates and Actions – page 23 - 24
10.	Asset Management Plans - Report of Progress and AECOM Asset Management Report - page 25 - 28
11.	Report on Work Programme to Validate Rates Information Database – page 29 - 30
12.	Report on all Audit NZ Management Recommendations and progress towards resolution – page 31 - 36
L3.	General Business / Late Items
L4.	Confirmation of the Minutes – page 37 - 38
	14.1 Minutes of the Audit and Risk Committee meeting held on the 22 March 2017.

15.

Matters Arising from Minutes

16. Exclusion of the Public - page 39

- 16.1 Insurance Changes page 41 44
- 16.2 Chief Executive Half year performance review 2017 page 45 56



3 May 2017

31 March 2017 - 30 April 2017 Health and Safety report

1. PURPOSE OF THE REPORT

To update the Committee on recent health and safety activities.

2. SIGNIFICANCE

The matters for decision in this report are not considered to be significant under the Council's Significant and Engagement Policy.

3 NEW SINCE THE LAST REPORT

H & S Induction	H & S Training	Catching our people doing the right thing	Health & Wellness
Good progress has been made with the Health and Safety Handbook and its is hoped that it will be finanlised in the next month or two.	• The definition of "Near Miss" has been created which will be used in internal training for all staff by Managers with their teams. It is hoped that this will encourage better reporting.	Introduced the concept of Health and Safety Hero where staff who challenge unsafe practices by other staff, contractors of members of the public are recognised.	An Epi Pen has been purchased and will be placed in the office at the Waste Water Treatment Plant as the introduction of beehives nearby could pose a risk.

4 RESOURCING

There are no resourcing issues at this time.

5 HEALTH AND SAFETY – PAST STATISTICS

Since the 31st of March 2017:

- No near misses have been reported
- No non-injury accidents have been reported
- 1 accident resulting in injury has been reported

Doc ID 39575

The accident did not result in the staff member having time off work and it was not considered to be notifiable event.

All accident and near miss reports have been referred to the Health and Safety Committee and Management who are satisfied that the appropriate actions have been taken and where necessary appropriate additional controls have been put in place.

- 25.5 days sick leave taken, averaging 0.42 days sick leave taken per staff member over the four week period.
- One staff member left during period since 31 March this year.

6 HEALTH AND SAFETY STRATEGY

Work has yet to commence on updating the strategy and while this needs to be done it is not likely in the short to medium term as it is not considered to be a priority over the completion and approval of all Hazard Registers.

7 ENGAGING WITH OUR PEOPLE

The Health and Safety Committee have been meeting regularly and:

- Produced a new form for recording health and safety discussions at team meetings designed to highlight the importance of reporting near miss events. This is provided as Attachment 1.
- Produced a definition of "Near Miss" to be rolled out to all staff and for use by Managers at Team Meetings. This is provided as Attachment 2.
- We will also use a recent accident to create a story about the importance of reporting hear misses and how in this case they would, almost certainly, have prevented a recent accident which has resulted in significant time off work.
- Undertaken a review of all recommendations as a result of accident investigations to ensure the appropriate follow up actions have been taken.
- Introduced the concept of "Health and Safety Hero" to recognise staff who have challenged unsafe practices from colleagues, contractors or members of the public.

8 WORKING WITH OUR CONTRACTORS

We are currently designing a new letter to go to those contractors who have been tardy in sending information to Council about their health and safety policy and practices. This letter will advise them that continued failure to respond to our request may result in them being removed from the list of Council's preferred providers.

9 RECOMMENDATIONS

That the Committee:

- 1. Receives the report.
- 2. Notes the health and safety activities described in this report.

Peter Rickman Human Resources Manager

Attachment 1: Team Meeting Record Form

Attachment 2: Near Miss Defined



Team Meeting Record

Healt	h and Safety	Date of Meeting	g:		
What v	was covered? (tick box w	/here appropriate)			
	Message to our Tea	m Mates when provided by Heal	th and Safety Committee		
	Importance of repo	rting accidents and near misses			
	Were any accident a	and near miss reports provided b	y staff? - (if so please attach)		
	Other health and sa	afety matters – please detail belo	w		
Detail	Detail any health and safety follow up actions that are required				
Signe	d				
	Team				
	Team Mem	nber	Date		



Near Miss Defined

"A **Near Miss** is an event that did not result in injury, illness, or damage – but had the potential to do so. Only a fortunate break in the chain of events prevented an injury, fatality or damage."

Near misses often precede accidents but are largely ignored because nothing (no injury, damage or loss) happened. Employees often do not report these close calls as there has been no disruption or loss in the form of injuries or property damage. Thus, many opportunities to prevent the accidents that the Council has not yet had are lost. Recognising and reporting near miss incidents can make a major difference to the safety of all of our staff. History has shown repeatedly that most accidents were preceded by warnings or near misses.

Recording these near misses can also help identify any weaknesses in our health and safety procedures as these near misses may only happen infrequently but could have potentially high consequences. A review of near misses over time may reveal patterns from which we can learn valuable lessons and take early action to stop an accident from occurring in the future.

Recording near misses provides us with an opportunity to fix problems before something more serious happens. At its most simple, reporting the frayed carpet that nearly tripped someone can trigger a repair to prevent the accident in which someone actually trips and is injured.

We encourage all of you to report all near misses and can assure you that you will never be criticised for doing so. On the contrary, you will be praised. We want all of you to feel proud that you are part of Councils health and safety management process of injury prevention and hazard management which supports a positive workplace culture of 'safe home every day'. To support this your reporting of near misses is critical.

Near Miss or Close Call - Report it

Your Health and Safety Committee

Doc ID 39575





19 April 2017

Health and Safety – Five Biggest Risks

1. PURPOSE OF THE REPORT

To present to the Committee a report on the five biggest Health and Safety risks.

2. SIGNIFICANCE

The matters for decision in this report are not considered to be significant under the Council's Significant and Engagement Policy.

3. BACKGROUND

At the last meeting of the Committee the Committee asked for a report on the five biggest Health and Safety risks, how they will be reduced and when reduction measures will take place.

4. FIVE BIGGEST HEALTH AND SAFETY RISKS

A report on the five biggest Health and Safety risks including how they will be reduced and when reduction measures will take place is attached as Attachment 1. The risks are:

- 1. Contractors
- 2. Working Alone and Remotely
- 3. Machinery
- 4. Traffic
- 5. Under Reporting

Control measures are either underway or are planned as set out in the table.

We are confident that the controls, once put in place, will be effective in mitigating the risks.

5. RECOMMENDATIONS

That the Committee:

1. Receives the report.

Peter Rickman Human Resource Manager

Attachment 1

Health and Safety Risks

Rick	Description of Risk	Controls and Reduction Measures	Actions	Timeframes
Contractors	Contractors pose a risk principally because we have little control over their staff and their work standards while they are on the job. It is not possible for us to supervise them at a micro level. We are reliant on them to employ staff who are trained and competent to undertake the work assigned while at all times observing safe practices and their obligations under the Health and Safety at Work Act.	All contractors used by the Council will have satisfied us that they have robust health and safety systems in place and that they understand their health and safety obligations to us and their staff. All contractors will be fully briefed (recorded in writing) by a Council official before they commence any task and will be randomly visited (recorded in writing) on the work site.	Contractors who have been checked and accredited by Council will be included on a preferred provider list. Briefing processes to be developed and implemented including hazards present and controls. Site safety Audit Checklists to be developed and then implemented.	On Going By end of July and then as required By end of July and then as required
Working Alone and Remotely	Being such a small organisation it is often impossible for staff to work in teams or even in pairs. Often staff are required to work alone and remotely where in some cases poor cell phone coverage is an additional factor.	All staff who work remotely or alone will be provided with in car radio transmitters and/or cell phones. They will be required to sign out before they leave, including their intended location and expected time of return. This will be monitored and action taken in line with an emergency response plan if help is summoned or they fail to return by the expected time. They will be required to sign in when they return. They will be provided with a device to summon assistance which do not require cell phone coverage.	Remote contact device provided (currently being trailed). Working remotely or alone sign out/sign in and location system to be developed. Monitoring of sign out/in system to be assigned. Emergency Action Plans to be developed and implemented once assistance device available.	By end of July By end of May By end of May



19 April 2017

Parks and Reserves Sick Leave Investigation

1. PURPOSE OF THE REPORT

To present to the Committee a report on the use of sick leave by members of the Parks and Reserves Team.

2. SIGNIFICANCE

The matters for decision in this report are not considered to be significant under the Council's Significant and Engagement Policy.

3. BACKGROUND

At the last meeting of the Committee a verbal report of the breakdown of sick leave by various teams was provided. That verbal report stated that the Parks and Reserves Team took significantly more sick leave compared to any other team. We have further investigated this matter and the results are reported below.

4. PARKS AND RESERVES SICK LEAVE

Total sick leave taken by Parks and Reserves staff from 21 August 2016 to 19 February 2017 was 63 days. This was significantly more than the 41 days taken by Community Services staff or the 32 days by Operations staff.

On investigation it was discovered that one staff member took a significant period of leave to attend to his sick children, one took leave following a medical event, one took two weeks leave following a non-work related accident and others took leave following minor work related accidents that were not reported to ACC.

After taking these one off events into consideration the amount of leave taken was consistent with other teams at the Council. In addition the Manager has looked at all the leave taken and does not believe that there has been any individual abuse of Sick Leave, or any underlying health and safety issues with that team.

5. RECOMMENDATIONS

That the Committee:

1. Receives the report.

Peter Rickman Human Resource Manager

Doc ID 39561



16 May 2017

Audit and Risk Committee

March 2017 financial report

1. PURPOSE

The purpose of this paper is to allow the Committee to consider the appropriateness of the regular financial reporting to Council.

2. SIGNIFICANCE

The matters for decision in this report are not considered to be of significance under the Significance and Engagement Policy.

3. FINANCIAL REPORT TO COUNCIL

Each Council meeting a summary financial report is included in the Chief Executive's report. As an example, the draft for March 2017 is attached as appendix A.

This format dates back to the last triennium when Council requested that a summary only was required and to limit the report to significant exceptions. More detailed financial statements were to be made available if an elected member requested them. An example of the detailed statements we have developed is attached as appendix B.

This year we have been developing a financial reporting package that comprises reports to managers for their operating and capital expenditure results, discussion with them on year-to-date variances from budget and year-end forecasts, and preparation of summary reports to the Chief Executive.

The Council summary and detailed reports reflect the output of this new reporting package, which was used for a full cycle for the first time last month.

4. RECOMMENDATIONS

That the Audit and Risk Committee:

- 1. Receives the report.
- 2. Agrees that the financial reports to Council are appropriate.

Marty Sebire

Corporate Services Manager

Appendix A—Draft summary financial report to Council for March 2017

Appendix B—Detailed financial statements for financial year to March 2017

Appendix A.

2. FINANCIAL

This short report provides summary information on the financial results for the Council for the financial year to 31 March 2017. Full financial statements are available. Budgets used are those from the annual plan and any changes subsequently approved by Council.

2.1 Key financial measures

The Council has recorded an operating surplus of \$1,070,746 for the nine-month period to 31 March 2017. This compares with the budgeted surplus of \$657,605, a favourable variance of \$413,141.

Overall operating revenue was \$11,566,618, over budget by \$513,876. Revenue was over budget for most activities, in particular infrastructure contributions (\$311,733), building consent fees (\$122,869), and for Events Centre hireage (\$11,612). These are mostly permanent differences. The over-recovery was offset by negative timing variances for NZTA roading subsidies (\$159,988).

Overall operating expenditure was \$10,495,872, over budget by \$51,986. Expenditure included a number of unplanned items including sewerage activity consultancies and materials (\$96,659), and consultancy fees for building inspection (\$64,255) and health and safety (\$70,965). This was partly offset by positive timing variances for roading activity (\$101,704) and permanent variance for storm repairs at the Kaipaitangata water treatment plant (a final value is yet to be confirmed).

Total capital expenditure this year to date was \$2,881,410, which excludes \$333,329 work-in-progress balance brought forward from the previous year. The full-year budget in the Annual Plan is \$6,110,139. Council has approved a further \$651,325 mostly to complete capital items brought forward from the previous year, and Chief Executive has approved a further \$36,983 under delegated authority for emergency capital expenditure. Expenditure for the nine months to date is 42 percent of the revised total of \$6,798,447.

Currently the Council has twelve term loans held with the Bank of New Zealand totalling \$8,110,529 and five finance leases totalling \$78,799.

2.2 Unbudgeted expenditure

Additional expenditure beyond the budget can be approved by Council. Unbudgeted expenditure was approved by Council in October. In addition, unbudgeted expenditure has been approved by the Chief Executive under delegated authority. Since the last Council meeting the Chief Executive has approved the following emergency expenditure:

Emergency capital expenditure	Amount
Gas detector for sewage treatment plant	\$ 3,600

Recommendations

That the Council:

a **notes** that the Chief Executive has approved unbudgeted capital expenditure for a gas detector to be used at the sewage treatment plant.

Appendix B.

CARTERTON DISTRICT COUNCIL

Statement Of Financial Performance For The Period Ended Mar-2017

Actual 30 June 2016		Actual 31 March 2017	Annual Plan 30 June 2017
Santa San			STEP A LABOR CO.
	Revenue		
10,224,374	Rates	7,946,741	10,595,65
74,303	Rates penalties	4,799	25,00
175,860	Finance revenue	132,724	128,48
1,759,931	Fees and charges	1,469,894	1,486,10
1,499,039	NZTA subsidy	1,109,112	1,680,90
66,128	Petrol tax	58,421	62,50
129,091	Grants, subsidies and donations	23,966	25,90
186,328	Rental revenue	111,204	141,99
61,827	Miscellaneous revenue	121,977	77,50
428,805	Development and financial contributions	549,633	317,20
47,304	Commissions	35,868	48,00
24,574	Recoveries	2,229	97,00
-	Assets vesting in council	2,223	37,00
	Forestry harvest		
27,591	Bad debts recovered		
13,000	Profit on sale of assets	49	
20,000	Internal charges		(64,00
14,718,155	Total revenue	11,566,618	14,622,23
	Expenditure		
808,863	Governance	664,304	899,59
3,156,942	Roads and footpaths	2,421,467	3,392,79
1,773,632	Water supply	1,468,957	1,835,66
1,841,568	Sewerage	1,332,194	1,685,11
165,699	Stormwater	131,275	219,40
733,431	Waste management	556,654	849,39
3,394,976	Community support	2,754,746	3,469,47
1,602,011	Regulatory and planning	1,166,997	1,429,20
.,,	Bad debts	1,100,337	40,00
2,197,938	Gifted assets		40,00
19,046	Loss on sale of assets	1,663	
120	Internal charges	(2,383)	(64,00
15,694,106	Total expenditure	10,495,872	13,756,65
(975, 951)	Operating surplus/(deficit)	1,070,746	865 ,5 8
77,802	Fair value gains/(losses)		
(898,149)	Total surplus/(deficit) before tax	1,070,746	865,58
-	Income tax expense	-	
(898,149)	Total surplus/(deficit) after tax	1,070,746	865,58
-	Increase/(decrease) in restricted reserves	_	
2,985,041	Gain on property, plant & equipment revaluation	-	3,731,33
6,147	Financial assets at fair value through other comprehensive revenue and expense		1,00
2,991,188	Total other comprehensive revenue and expense		3,732,33
		1 070 746	
2,093,039	Total comprehensive revenue and expense	1,070,746	4,597,91
	Note: Operating costs include the following expenses		
3 ,448 ,373	Depreciation and amortisation	2,619,210	3,548,78
445,723	Finance costs	297,740	499,54
3,630,024	Personnel costs	2,890,533	

CARTERTON DISTRICT COUNCIL

Statement Of Financial Position As at Mar-2017

Actual 30 June 2016 \$		Actual 31 March 2017 \$	Annual Plan 30 June 2017 \$
THE PARTY OF THE P			
	<u>Assets</u>		
	Current assets		
4,394,885	Cash and cash equivalents	2,801,466	6,505,928
1,332,481	Debtors and other receivables	964,150	1,609,451
1,826,901	Investments	4,349,163	
340	Inventory		-
-	Non-current assets held for sale	.5	
7,554,267	Total current assets	8,114,778	8,115,379
	Non-current assets		
167,461,795	Property, plant & equipment	167,722,546	169,963,436
490,855	Forestry assets	490,855	413,053
421,626	Intangible assets	421,626	447,087
34,517	Investment in CCOs and section 6(4) entities	34,517	29,370
13,882	Investment in other entities	13,882	13,882
168,422,675	Total non-current assets	168,683,426	170,866,828
175,976,942	Total assets	176,798,205	178,982,207
	<u>Liabilities</u>		
	Current liabilities		
1,470,235	Creditors and other payables	545,434	1,703,916
308,860	Employee entitlements	268,856	257,373
-	Provisions	851,217	F2F 444
5,747,711	Borrowings	-	535,411
7,526,806	Total current liabilities	1,665,507	2,496,700
	Non-current liabilities		
84,277	Employee entitlements	-	(4)
*	Provisions		(2)
90,066	Finance Leases	78,799	
2,403,170	Borrowings	8,110,529	9,820,987
2,577,513	Total non-current liabilities	8,189,328	9,820,987
	Equity		
112,421,319	Public equity	112,378,289	114,230,510
2,300,737	Restricted reserves	2,343,768	5,512,935
45,839,469	Revaluation reserves	45,839,469	46,920,075
5,311,098	Other reserves	5,311,097	1,000
	Operating Result	1,070,746	
165,872,623	Total equity	166,943,370	166,664,520
175,976,942	Total liabilities and equity	176,798,205	178,982,207

CARTERTON DISTRICT COUNCIL

Statement Of Cashflows For The Year to

Mar-2017

Actual 30 June 2016 \$		Actual 31 March 2017 \$	Annual Plan 30 June 2017 \$
	Cash flows from operating activities		
	Cash was received from:		
10,392,257	Receipts from rates revenue	8,271,829	10,620,655
1,321,358	Grants, subsidies and donations	1,133,078	1,706,800
65,272 4,37 6,641	Petrol tax	58,421	62,500
175,881	Receipts from other revenue Finance revenue	2,290,805	1,433,454
16,331,409	Tillance revenue	132,724 11,886,857	128,484 13,951,893
	Cash was applied to:	11,660,657	13,951,693
10,766,945	Payments to suppliers and employees	7,727,081	8,535 ,8 55
446,433	Finance expenditure	297,740	499,549
11,213,378		8,024,821	9,035,404
E 440 004			
5,11 8,031	Net cash flow from operating activities	3,862,036	4,916,489
	Cash flows from investing activities		
	Cash was received from:		
67,655	Sale of property, plant and equipment	(1,614)	3
-	Term investments, shares and advances	1,826,901	*
67,655	Forestry investment	1,825,287	
0.,000	Cash was applied to:	1,023,207	
3,550,811	Purchase of property, plant and equipment	2,879,961	6,110,139
1,813,384	Term investments, shares and advances	4,349,163	
	Forestry capital expenditure		
5,364,195		7,229,124	6,110,139
(5,296,540)	Net cash flow from investing activities	(5,403,837)	(6,110,139)
	Cash flows from financing activities		
	Cash was received from:		
443,625	Proceeds from borrowings		2,998,550
443,625	Cool and the second sec	-	2,998,550
460,135	Cash was applied to:		
460,133	Repayment of borrowings	51,619	515,980
460,135		51,619	515,980
(16,510)	Net cash flow from financing activities	(51,619)	2,482,570
(195,019)	Net increase/(decrease) in cash held	(1,593,419)	1,288,920
4,589,904	Add cash at start of year (1 July)	4,394,885	4,228,984
4,394,885	Balance at end of year (30 June)	2,801,466	6,595,617
	Represented by:		
4,394,885	Cash, cash equivalents and bank overdrafts	2,801,466	6,595,617

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Operating Statement			ALL RESPONSIBILITY CENTRES	LITY CENTRES			
		TOTAL			GENERAL		
Mar-17	Actual	Budget	Varince	Actual	Budget	Variance	
Income							Іпсоте
RATES	7,946,741	7,946,741	(0)	0	0	0	GENER
RATES PENALTIES	4,799	20,000	15,201	1,776	20,000	18,224	GOVER
INTEREST	132,724	96,363	(36,361)	132,724	96,363	(36,361)	ROADS
FFES & CHARGES	1,469,894	1,194,935	(274,959)	104	0	(104)	WATER
BECOVERIES	2.229	24,000	21,771	0	0	0	SEWER
COMMISSIONS	35,868	36,000	132	33,075	33,750	675	STORM
NZTA SUBSIDA	1.109.112	1.269,100	159,988		0	0	WASTE
PETROL TAX	58,421	46,875	(11,546)	0	0	0	COMM
GRANTS & SUBSIDIES	23 066	25 703	1 737	0	0	0	COMM
0 (12)	111 204	106.499	(4 705)	0	0	0	COMM
ASSET VESTING	C		0	0	0	0	RESOU
CONTRIBITIONS	549,633	237,900	(311,733)	0	0	0	OVERH
FORESTRY HARVEST	0	0	0	0	0	0	Total II
PROFIT ON ASSETS	49	0	(49)	49	0	(49)	
SHARE REVALUATION	0	0	0	0	0	0	Expens
REVAL GAINS	0	0	0	0	٥	0	GENER
BAD DEBTS RECOVERED	0	0	0	0	0	0	GOVER
MISC INCOME	121,977	48,625	(73,352)	2,763	1,500	(1,263)	ROADS
INTERNAL RECOVERIES	1,783,559	1,602,266	(181,294)	0	0	0	WATER
Total Income	13,350,177	12,655,007	(695,170)	170,491	151,613	(18,878)	SEWER
							WASTE
CAperului e	c	0	0	0	0	0	COMM
PERSONNE	2.890.533	2,590,454	(300,079)	0	0	0	COMM
OPERATING	2,985,912	2,850,354	(135,558)	0	D	0	COMM
CONTRACT	542,900	567,840	24,940	0	0	0	RESOU
RENTAL EXPENSE	3,287	5,040	1,753	0	0	0	OVERH
ROAD EXPENSE	915,231	1,056,250	141,019	0	0	0	Total E
SUPPORT	1,784,481	1,553,516	(230,966)	0	0	0	
DEPRECIATION	2,619,210	2,661,587	42,377	0	0	0	7622:
INTEREST EXPENSE	297,740	393,140	95,399	0	0	0	OVERH
REVALUATION	0	o	0	0	0	0	
LOSS ON SALE	1,663	0	(1,663)	1,663	0	(1,663)	4101
DEBT	0	31,500	31,500	0 (000,08	30,000	101
GRANT	238,475	297,222	58,747	0 (0 (0 0	
OTHER CONTRIBUTION	0	0	0	0	0	0 10	
Total Expenses	12,279,432	12,006,902	(272,530)	1,663	30,000	78,337	
TOTAL Surplus / (Deficit)	1,070,746	648,105	(422,641)	168,828	121,613	(47,215)	

		SUMMARY		
_				
		Actual	Budget	Variance
	Income	170,491	151,613	(18.878)
	GENERAL	668.994	659,268	(9,726)
	BOARDS & EQUIDATES	2.700.557	2.802.261	101,704
	NOALS & FOOTPAINS	1.424.478	1,387,652	(36,826)
	VALEN 300 FE	1,519,982	1,401,155	(118,827)
	SEVERAGE	226,867	176,624	(50,243)
	WASTE MANAGEMENT	653,629	652,460	(1,169)
	COMMUNITY SUPPORT - COMMUNITY DEVELOPMENT	378,496	359,023	(19,474)
	COMMUNITY SUPPORT - PARKS AND RESERVES	868,553	824,657	(43,896)
	COMMUNITY SUPPORT - COMMUNITY AMENITIES	1,583,075	1,525,918	(57,157)
	RESOURCE MANAGEMENT AND PLANNING	1,371,496	1,160,861	(210,635)
	OVERHEAD	1,783,559	1,553,516	(230,044)
	Total Income	13,350,177	12,655,007	(695,170)
	Expense GENERAL	1,663	30,000	28,337
	GOVERNANCE	664,304	670,223	5,919
	ROADS & FOOTPATHS	2,421,467	2,637,693	216,226
	WATER SUPPLY	1,468,957	1,383,001	(82,955)
	SFWEBAGE	1,332,194	1,263,485	(68,709)
	STORMWATER	131,275	171,201	39,927
	WASTE MANAGEMENT	556,654	601,295	44,642
	COMMUNITY SUPPORT - COMMUNITY DEVELOPMENT	422,231	439,551	17,319
	COMMUNITY SUPPORT - PARKS AND RESERVES	694,934	731,633	36,699
	COMMUNITY SUPPORT - COMMUNITY AMENITIES	1,637,581	1,545,960	(91,620)
	RESOURCE MANAGEMENT AND PLANNING	1,166,997	1,048,531	(118,466)
	OVERHEAD	(2,383)	(69,188)	(66,804)
	Total Expenses	10,495,872	10,453,386	(42,486)
	Less:	702 600	522.5	(230,044)
	OVERHEAD	500'F		
	TOTAL Surplus / (Deficit)	1,070,746	648,105	(422,641)



16 May 2017

Audit and Risk Committee

Policy Review Update

1. PURPOSE

The purpose of this paper is to update the Committee on internal policies relating to the internal control environment.

2. SIGNIFICANCE

The matters for decision in this report are not considered to be of significance under the Significance and Engagement Policy.

3. POLICIES

At the previous Audit and Risk Committee it was noted that the Policy and Strategy Committee was monitoring a review of the Council's policies, in particular those related to regulatory, library, governance, and other externally-focused policies. In light of the comments by Audit in their draft management report, the same should be done for internal control policies and reported to the Audit and Risk Committee

The following policies and procedures are in place and have been reviewed recently:

- delegations
- risk management
- code of conduct
- political neutrality
- gift register
- Driver Check

Other polices are in place, changes are being considered but need to be formally promulgated to staff:

- motor vehicle usage
- staff purchasing

39634

- private use of Council plant and equipment
- sale of surplus assets
- sensitive expenditure
- credit card usage
- internet and email usage
- expense reimbursement
- protected disclosures
- complaints process
- leave
- fraud, dishonesty, and corruption control
- CCTV
- conflicts of interest.

Some of these are being reviewed with the package of human resources policies.

Some gaps or more fulsome policies that could be considered are:

- legislative compliance
- procurement
- contract management
- information management
- official information
- register of interests for management.

We will report to the next Audit and Risk Committee with a full list of policies and a programme of work for the next 12 months.

4. RECOMMENDATIONS

That the Audit and Risk Committee:

1. Receives the report.

Marty Sebire

Corporate Services Manager



16 May 2017

ASSET MANAGEMENT PLANNING – ASSESSMENT AND UPDATE

1. PURPOSE OF REPORT

To inform the Audit and Risk Committee on the assessment and timetable of the next review of Council's Asset Management Plans (AMPs).

2. SIGNIFICANCE

The matters for decision in this report are not considered to be significant under Council's Significance and Engagement policy

3. SUMMARY

AMPs are an important input to Council's long term planning and budgeting processes. Carterton District Council (CDC) has AMPs for each of its four core network infrastructures. There are currently no AMPs for either solid waste or community facilities.

CDC's AMPs were last reviewed in 2014/15, ahead of the 2015-25 Long Term Plan. An independent assessment was carried out by AECOM, in July 2016, to determine gaps in the AMPs as the first step towards scoping a work plan and timetable for upgrading the AMPs to an appropriate standard. The latter work has since started in preparation for Council's draft 2018-28 Long Term Plan work stream, due to commence mid this year.

4. BACKGROUND

AMPs are an important input to Council's long term planning and budgeting processes. They are instrumental in developing Council's mandatory 30-year Infrastructure Strategy. Starting with the agreed levels of service (LoS) for each activity, they identify the associated asset operating, renewal and development costs required to help deliver those LoS. Understanding asset age, condition and performance is fundamental to forecasting lifecycle asset management costs, overlaid by risk management, demand implications and management, and AMP improvement planning.

CDC's AMPs were last reviewed in 2014/15 ahead of the 2015-25 Long Term Plan. The current review process focusses on updating and extending those plans in alignment with Council's draft 2018-28 Long Term Plan work programme. Council's strategic positioning as part of that process will provide high level context for AMP preparation.

An independent review of the latest version (2015) of CDC's AMPs plans was completed by AECOM in July 2016, with the view to scoping the work required to bring the plans to at least a core level. A draft work programme has been developed and prioritised to achieve that. This was reported to Council's Infrastructure and Services Committee meeting of 17 August 2016.

5. DISCUSSION

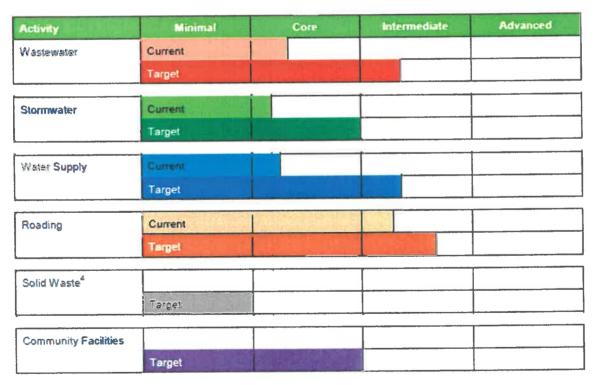
CDC currently has separate AMPs for each of the following network activities:

- Roading
- Wastewater
- Water supply
- Stormwater

There are no AMPS for the solid waste and community facilities activities.

The solid waste activity comprises a relatively minor number of assets, while community facilities are collectively significant, and include the Events Centre, swimming pool, sportsgrounds, motor camp, parks and reserves, cemetery, forestry, public toilets, library, halls and Council's administration building.

The AECOM review identified the following gaps between the current AMPs and future target levels. The latter varies corresponding to the scale of assets involved and risks attaching to that. While core AMPs are the industry recognised minimum for all asset groups, the small number and value of solid waste assets justifies a "minimal" target AMP. Intermediate AMPs is an appropriate standard for the four networks, with a fully compliant "core" AMP a reasonable starting point for community facilities, given that there is currently no AMP for this group. The marginal benefits of "advanced" AMPs over intermediate are often not justified by the additional cost of the systems required to achieve and maintain that standard. The following table summarises the current and target AMP standards for each of CDC's asset groups:



The comparison identifies that the Roading AMP is the most developed of the current AMPs, already sitting at an intermediate level. It also has the single highest value of the four networks,

at an optimised depreciated replacement (ODRC) cost of approximately \$118M (June 2014). The ODRC of each of the networks in descending order is:

Network	Optimised Replacement Cost (\$) ¹	ODRC (\$)	Annual Depreciation (\$)
Roading	154,663,000	118,105,000	1,316,000
Water supply	19,037,393	8,049,615	74,278
Wastewater	12,302,047	5,526,088	226,855
Stormwater	6,254,280	3,955,094	62,737
TOTAL VALUE	192,256,720	135,635,797	1,679,870

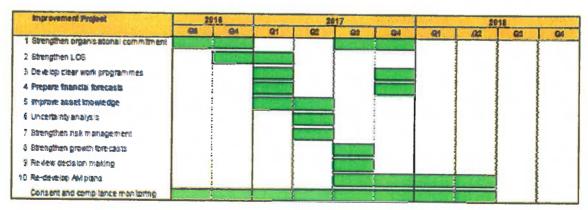
Given the individual and aggregated values of the above networks, plus the aggregated value of CDC's community facilities and solid wastes, the attendant funding implications of annual depreciation costs alone provide a strong case for greater attention to CDC's asset management planning processes. In the case of the Roading AMP, the identified improvements will ensure CDC's continued eligibility for NZTA subsidy funding — a significant contributor to CDC's operating revenue.

The key areas of focus for developing the AMPs varies, from a clean-sheet for the solid waste and community facilities AMPs, to a more targeted focus for each of the networks. It includes:

- attention to organisational AMP policy and process wrap-around
- identification of levels of service and performance monitoring
- work programming corresponding to agreed levels of service, asset performance assessment and demand needs/growth planning
- asset condition assessments and improved renewal forecasting
- reformatting of financial summaries to cover 30-year forecasting and distinguish between capex for LoS versus growth
- document assumptions, confidence levels and impacts/mitigation of associated uncertainty
- establish an organisational risk management approach and identify critical assets
- establish decision making and business case frameworks.

6. TIMETABLE

By starting the AMP process early, the updated AMPs will be well aligned with the draft 2018-28 LTP work plan, due to commence mid-2017. The timetable below has been drawn up with this objective in mind.



¹ Next asset valuation dates will be as at 30 June 2016 for the 3-waters and 30 June 2017 for roading assets

Other processes that might impact on, or benefit from, the AMP update process include the Local Government Commission's current reorganisation proposal for Wairarapa and the need for joined-up planning across the three Wairarapa Councils as a possible consequence of that. Also of relevance are CDC's review of its delivery of services, due by 8 August 2017 in accordance with section 17A of the Local government Act 2002, and NZTA's requirements for roading AMPs to incorporate transitional LoS provisions for the new one network roading classification (ONRC) system and demonstrate a business case approach for funding eligibility from the 2018-21 NLTP.

7. UPDATE

An AMP structure and project plan has been developed and agreed to guide implementation of the above broad timetable. The associated tasks have been assigned to CDC's internal AMP project team.

An initial, high level, risk management assessment was completed across all activities in late March 2017, facilitated by Waugh Infrastructure Management Ltd, with the findings of that to be documented and inserted into each AMP.

An initial draft AMP for each of the 3-waters has been completed with the exception of the financial sections. Integral to that will be the modelling of renewal forecasts, and the financial considerations in respect of that.

Review of the roading AMP is being led by Masterton District Council on behalf of CDC. As mentioned above, the NZTA requirement for a business case to be included in the AMP, comprising a strategic context, assessment and programme business case, will provide the necessary justification for NZTA subsidy contribution to CDC's roading programme. NZTA deadlines for completion of the business case closely match the CDC project timetable.

8. RECOMMENDATIONS

That the Committee:

- 1. Receives the 16 May 2017 update report on CDC's asset management planning.
- 2. Notes the current status of CDC's AMPs and the scope of work and timetable to bring all AMPs to an appropriate standard ahead of, and as a key input to, Council's draft 2018-28 Long Term Plan.

GREG. BOYLE

PROJECT MANAGER



16 May 2017

Audit and Risk Committee

Progress on validating Rates Database

1. PURPOSE

The purpose of this paper is to update the Committee on the work to validate the Rates Database.

2. SIGNIFICANCE

The matters for decision in this report are not considered to be of significance under the Significance and Engagement Policy.

3. RATE SETTING PROCESSES

One of the items raised by Audit New Zealand in their management report for the year ended 30 June 2017 was the rating system. They recommended that the Council "engage a third party to perform a review of the Council's rating system. This review should be used to identify any changes and improvements that are required to the rates setting process."

The principles to be applied when setting rates are set out in the Council's Revenue and Financing Policy. Section 101 and 103 of the Local Government Act 2002 ("the Act") require Councils to set out how operating expenditure and capital expenditure are to be funded, who pays for services it provides, and the policies for general rates including the valuation system and differentials, for targeted rates, and for fees and charges and other sources.

More detail of the rating system is set out in the Funding Impact Statement, required under clause 20 of schedule 10 of the Act for each annual plan. Among other things it covers the particulars of the valuation systems, the factors for general rates, differentials, targeted rates, and charges, and some other definitions.

When Council adopts the annual plan, it also resolves the rates to be paid for that year. Under the Local Government (Rating) Act 2002 ("the Rating Act"), there are a number of

specific requirements for those resolutions. There is an order in which they must be adopted. Certain elements must be included, such as the section of the Rating Act under which a rate is set, whether it is a fixed amount or based on a particular factor, the due dates, and the penalties and penalty dates to be applied.

4. THIRD PARTY REVIEW

We have undertaken to engage a consultant to review the rate-setting for 2017/18. The following documents have been sent to Simpson Grierson, a legal firm specialising in reviewing these documents for local authorities:

- the revenue and financing policy from the 2015–2025 Long Term Plan
- the draft funding impact statement for 2017/18 (revised to merge the rates of the two rural water races)
- draft resolutions to adopt the annual plan 2017/18 and set the rates for 2017/18.

At the time of writing this paper, no response has been received but I expect a response before the Committee meeting.

5. RECOMMENDATIONS

That the Audit and Risk Committee:

1. Receives the report.

Marty Sebire

Corporate Services Manager



16 May 2017

Audit and Risk Committee

Report on 2015/16 Audit NZ management report recommendations

1. PURPOSE

The purpose of this paper is to update the Committee on progress against recommendations made by Audit New Zealand.

2. SIGNIFICANCE

The matters for decision in this report are not considered to be of significance under the Significance and Engagement Policy.

3. RECOMMENDATIONS OF AUDIT NZ

In their management report for the 2015/16 audit, Audit New Zealand made a number of recommendations. These are listed in appendix A along with progress toward implementing commitments made by Council.

4. RECOMMENDATIONS

That the Audit and Risk Committee:

1. Receives the report.

Marty Sebire

Corporate Services Manager

Appendix A—Audit NZ management report recommendations

Appendix A— Audit NZ management report recommendations

Augit s recommendation	Management's response	Progress
	We are reviewing our evetems and controls for	Fully implemented. No further action required.
Introduce systems and controls to ensure an open complaints are entered into the complaints the	÷	Progress was reviewed by Audit during the
ns	necessary information in the Service Request	2017/18 interim audit. Informal feedback was
	System as close as possible to source. There will	positive, but we await the draft interim
upporting	continue to be manual recording of events by	management report.
documentation is held for all performance Op	Operations staff when they are called out and on-	
measures that will validate reported results	site, including recording items in their diaries for	
 implement a quality assurance process that lat 	later transposition to the Service Request System.	
ensures results reported by the Council, and	This transposition is undertaken by a new	
the reports from which they are drawn, are	administrator role in Operations.	
based on complete and accurate data.	All service requests received on the main	
te	telephone line are now transferred to the	
io	Operations Administrator for recording and	
ed.	passing on to the relevant staff. This ensures	
03	consistent treatment.	
W fo	We are satisfied that the systems are appropriate for our Council, especially as it enables our staff to be very responsive to issues when they are	
ra or	raised by the public, and it would not be practical or cost-effective to directly enter this data through mobile systems.	
Forestry revaluations (urgent)		
Improvements to ensure that:	We commissioned our consultants, Forest	Forest Enterprises will be commissioned this
 forestry harvest revenue and expenditure is 	Enterprises, to prepare valuations in line with	month to undertake the annual valuation of our
recorded and reported in the correct financial ac	accounting standards. There is mixed use by other	forestry assets. They will be instructed to use

L	TOO!	The state of the s	
	year	councils of pre- and post-tax methodologies. For	pre-tax methodology.
•	forestry revaluations are recorded at the	future valuations, Forest Enterprises will be	
_	correct value excluding the impacts of tax	instructed to use pre-tax methodology for	
•	a formal contract is put in place with Forest	Carterton.	
	Enterprises Ltd regarding the maintenance and harvesting of the Council's forests.	A renewed contract is currently being put in place with Forest Enterprises.	The contract is expected to be in place in May.
Ra	Rates (urgent)		
卢	The Council engages a third party to perform a	We are considering engaging a consultant to	See separate paper to Committee on rate-setting.
ē	review of the Council's rating system. This review	review the rate-setting for 2017/18. In particular	
sh	should be used to identify any changes and	this will include the funding impact statement,	mitegrity reports will be defined in June and either
<u>.</u> E	improvements that are required to the rates	revenue and finance policy, and the proposed	Magny collimissioned to create them, or
sei	setting process.	rates resolutions. We do not intend to engage	developed internally after Periormance
		someone to review the data in the rating	application is implemented in June.
		information database. We do not believe the cost	Report being prepared for May meeting of Water
		of engaging an external reviewer is justified, for	Races Committee on GIS validation. GIS is
		the benefits that would be gained. We will though	complete and now being compared with rates
		continue to internally review data, and are	database. Rates factors for 2017/18 concurrently
		currently reviewing the accuracy of data related	updated. By end of May, letters will be sent to all
		to water races compared to our updated GIS	affected ratepayers seeking feedback.
		system.	
ž	Management of capital expenditure (urgent)		
<u>E</u>	Implement a formal process to monitor capital	We have started to improve our monthly	March reports discussed with managers end of
ex	expenditure against budget throughout the year.	reporting processes by managers. This will include	April included capital expenditure against budget
e B	Review the existing capital expenditure budget to	capital expenditure against budget, and	(for the nine months, 42% of annual budget has
de	determine whether the proposed expenditure is	forecasting year-end results.	been spent) and forecast out-turn (70% of the
ab	appropriate and reflective of the Council's		budget). At the same time last year, only 33% had
ac	achievable intentions.		been spent and no forecasts were available.

Infrastructure revaluations (necessary)		
Undertake an exercise to align the entire fixed	The FAR comprises two modules—that within	Audit has acknowledged our response and will
asset register with the information in the general	MagiQ financials and that within the new asset	revisit the infrastructure revaluations in the
ledger and detailed information received by Opus	management system, Assetic.	2016/17 final audit.
for their valuation. This will ensure all assets are	The revaluation of the three waters infrastructure	The next revaluation of infrastructure is not
included within future valuations undertaken.	assets undertaken by Opus was based on the	planned until June 2019.
	component data entered into Assetic. The	
	revaluation results provided by Opus were posted	
	in summary into the MagiQ financials. They	
	reconciled at 30 June 2016.	
	There is nothing further to reconcile.	
	From this starting point, the asset management	
	system operates as the fixed asset register for the	
	three waters, and future revaluations by Opus will	
	involve providing assurance over the data and	
	valuation calculations within the asset	
	management systems, rather than using separate	
	disparate databases and spreadsheets.	
Depreciation rates (necessary)		3 3 3 3 3
Undertake an exercise to align the fixed asset	Agreed.	This is planned to be done in June.
register with the accounting policies and		
valuation reports to ensure all assets are being		
depreciated at the correct rate.		

Supporting documentation for contributions		
revenue (necessary)		
All valuation reports for contributions revenue	Agreed.	This matter will be discussed at the next team
are kept as supporting documentation as they		meeting of the Planning and Regulatory Team
determine the amount of contribution revenue		including the importance of supporting
and whether contributions revenue is consistent		documentation for control and audit purposes.
with the District Plan.		
Premier Beehives NZ (necessary)		
Implement an independent review process by the	Agreed.	From this month, the general debtor invoices will
finance team over any billing request that		be processed by the Corporate Services team.
requires judgement.		
Collectability of debtors (necessary)		
Undertake a review of collectability of the current	We have increased the resources in the Finance	Unfortunately further turnover of staff in Finance
aged receivables and, going forward performs	team to better manage debtor processing and	has delayed starting this work, and training by
more frequent reviews of the debtors balance.	debt management (in addition to rates). Training	MagiQ on debtors will need to be repeated.
These reviews should commence for any balances	by MagiQ, our financial systems provider, has	The state of the s
that are 30 days past due.	started for the new staff, and regular reporting	action taken with come months and content of
	will be designed.	happen after the fourth quarter due date has
		passed.
		Emphasis has been placed on improving water
		billing management, as the threshold has reduced
		and more households are invoiced.
		The new MagiQ Performance application to be
		implemented in June will provide reporting
		capability to analyse debtors and prepare regular
		reporting.

-35-

Policy review (beneficial)		
Implement a formal review process over all of the Council's policies. Policies should be reviewed,	Agreed. A review of Council policies has been initiated, with regular reporting to the Policy and	Financial and funding policies are in place and will be reviewed with the 2018–2028 Long
refreshed and re communicated to staff regularly.	Strategy Committee. A programme of work will be	 Policy and Strategy Committee is monitoring
		progress on reviewing regulatory policies and
		library policies.
		 Governance and administration, operations,
		community services, and recreation policies
		will follow, under the auspices of the Policy
		and Strategy Committee.
		See separate paper on policies relating to internal
		control environment.

-36-

The minutes of the Audit and Risk Committee Meeting of the Carterton District Council held in the Hurunui o Rangi Meeting Room, Carterton Event Centre, 50 Holloway Street, Carterton on Wednesday 22 March 2017.

Present:

Philip Jones (Chair)

Mayor J Booth, Crs M Ashby, R Keys, T O'Callaghan (Committee Members)

Crs B Deller, G Lang, J Greathead (Councillors)

Attendance:

J Davis (Chief Executive),

D Gittings (Planning and Regulatory Manager)
Peter Rickman (Human Resource Manager)
Marty Sebire (Corporate Services Manager)
Brian McWilliams (Parks and Reserves Manager)
C Mckenzie (Community Services Manager)

H Burgess (Executive Assistant)

Meeting Started: 10.00am

1. Apologies

There were no apologies recorded.

2. Declaration of Conflict of Interest

There were no conflicts of interest declared.

3. Public Forum

No speakers for the public forum.

4. Notification of General Business or Late Items.

There were no general business or late items.

5. 1st September 2016 – 31 March 2017 Health and Safety report.

<u>Purpose</u>

To present to the Committee an approach for ongoing reporting of Health and Safety matters, and to update the Committee on recent health and safety activities.

Moved

That the Committee received the report.

That the Committee notes the health and safety activities described in this report.

That the Committee agrees that the reporting approach outlined in this report is acceptable for the on-going reporting of health and safety matters, including detailed information about the top 5-10 risks in health and safety.

Mayor Booth / Cr Ashby CARRIED

6. Risk Management

Purpose

To present the draft risk management framework to the Committee and to outline the development of a risk register.

Moved

That the Committee received the report.

That the Committee adopts the risk management framework as outlined in attachment 1, subject to amendments.

That the Committee notes the development of Council's risk register.

Cr O'Callaghan / Mayor Booth CARRIED

Draft Management Letter for 2015/16 Annual Report

Purpose

To present the draft management letter form Audit New Zealand for the 2016/17 annual report and the draft response by management to their recommendations.

Moved

That the committee received the report.

Cr Keys / Mayor Booth CARRIED

8. Management Letter for 2015-2025 Long Term Plan

Purpose

To present the Committee with the management letter from Audit New Zealand for the 2015–2025 Long Term Plan and to update the Committee on the status of their recommendations.

Moved

That the committee received the report.

Crs Ashby / Jones CARRIED

he	Meeting	concluded	at	1.10pm

Minutes confirmed
Date

Exclusion of the Public

The following is the recommended resolution for exclusion of the public so that the appropriate resolution complies with legislative requirements.

That the public be excluded from the following parts of the proceedings of this meeting, namely,

- 16.1 Insurance changes for 2017/18
- 16.2 Chief Executive Performance

The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter, and the specific grounds under section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

General subject of each matter to be considered	Reason for passing this resolution in relation to each matter	Ground(s) under section 48(1) for the passing of this resolution
Insurance changes for 2017/18	Good reason to withhold exists under Section 7.	That the public conduct of the whole or the relevant part of the proceedings of the meeting would be likely to result in the disclosure of information for which good reason for withholding would exist. Section 48(1)(a)
Chief Executive Performance	Good reason to withhold exists under Section	That the public conduct of the whole or the relevant part of the proceedings of the meeting would be likely to result in the disclosure of information for which good reason for withholding would exist. Section 48(1)(a)

This resolution is made in reliance on sections 48(1)(a) of the Local Government Official Information and Meetings Act 1987 and the particular interest or interests protected by section 7 of that Act, which would be prejudiced by the holding of the relevant part of the proceedings of the meeting in public are as follows:

Item no.	Interest
1.	Protect information where the making available of the information would be likely unreasonably to prejudice the commercial position of the person who supplied the information(section 7(2)(b)(ii))
2.	Protect the privacy of natural persons, including that of deceased natural persons (Schedule 7(2)(a))

